H-2415.1		
11-7-17-1		

SUBSTITUTE HOUSE BILL 1756

State of Washington 58th Legislature 2003 Regular Session

By House Committee on Finance (originally sponsored by Representatives Conway, Kirby, Talcott, Flannigan, Darneille, Shabro, Edwards and Morrell)

READ FIRST TIME 03/10/03.

AN ACT Relating to authorizing additional funding for local governments; amending RCW 84.52.043; reenacting and amending RCW 84.52.010; adding a new section to chapter 82.14 RCW; adding new sections to chapter 84.52 RCW; adding a new chapter to Title 36 RCW; and creating a new section.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. The legislature finds that local governments in the state of Washington face enormous challenges in the areas of criminal justice and public health. It is the legislature's intent to allow local governments to raise revenues in order to better protect the health and safety of Washington state and its residents.
- 12 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 82.14 RCW 13 to read as follows:
- (1) A county legislative authority in a county with a population of less than one million may submit an authorizing proposition to the county voters and, if the proposition is approved by a majority of persons voting, impose a sales and use tax in accordance with the terms

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of this chapter. The rate of tax under this subsection shall not exceed three-tenths of one percent of the selling price in the case of a sales tax, or value of the article used, in the case of a use tax.

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- (2) The tax authorized in this section shall be in addition to any other taxes authorized by law and shall be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event within the county.
- (3) Money received under this section shall be shared between the county and the cities as follows: Sixty percent shall be retained by the county, and forty percent shall be distributed on a per capita basis to cities in the county.
- NEW SECTION. Sec. 3. A new section is added to chapter 84.52 RCW to read as follows:
 - (1) A county unincorporated service area may impose a permanent regular property tax levy in an amount not to exceed thirty cents per thousand dollars of assessed value of property in the county unincorporated service area when specifically authorized to do so by a majority of the voters of the service area voting on a ballot proposition authorizing the levy. A proposition authorizing the tax levy under this section shall not be submitted by a county unincorporated service area more than twice in any twelve-month period.
 - (2) If a ballot proposition approved under subsection (1) of this section did not impose the maximum allowable levy amount authorized for the taxing district under this section, any future increase up to the maximum allowable levy amount must be specifically authorized by the voters in accordance with subsection (1) of this section at a general or special election.
- 28 (3) The limitation in RCW 84.55.010 does not apply to the first 29 levy imposed under this section following the approval of the levy by 30 the voters under subsection (1) of this section.
- NEW SECTION. Sec. 4. (1) Any county shall have the power to create a county unincorporated service area for any purpose specified in the county ordinance or resolution. The county legislative authority shall, by resolution, order an election of the voters of the proposed county unincorporated service area to determine if the service area shall be formed. The county legislative authority shall in their

resolution direct the county auditor to set the election to be held at the next general election or at a special election held for such purpose; describe the purposes of the proposed service area; and order that notice of the election be published in a newspaper of general circulation in the county at least twice prior to the election date.

- (2) A county unincorporated service area shall be a quasi-municipal corporation, an independent taxing "authority" within the meaning of Article VII, section 1 of the state Constitution, and a "taxing district" within the meaning of Article VII, section 2 of the state Constitution.
- (3) A county unincorporated service area shall constitute a body corporate and shall possess all the usual powers of a corporation for public purposes including, but not limited to, the authority to hire employees, staff, and services, to enter into contracts, to accept and expend or use gifts, grants, and donations, and to sue and be sued as well as all other powers that may now or hereafter be specifically conferred by statute.
- (4) The county legislative authority shall be the governing body of a county unincorporated service area. The county treasurer shall act as the ex officio treasurer of the county unincorporated service area. The electors of a county unincorporated service area are all registered voters residing within the service area.
- 23 (5) A county unincorporated service area shall consist solely of 24 all the unincorporated areas of the county.
 - NEW SECTION. Sec. 5. A proposition to form a county unincorporated service area shall be submitted to the voters of the proposed service area. Upon approval by a majority of the voters voting on the proposition, a county unincorporated service area shall be established. The proposition submitted to the voters by the county auditor on the ballot shall be in substantially the following form:

FORMATION OF COUNTY UNINCORPORATED SERVICE AREA Shall a county unincorporated service area be established in the unincorporated area of the county for the purpose of?

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NEW SECTION. Sec. 6. A new section is added to chapter 84.52 RCW to read as follows:

- (1) The legislative authority of any city or town may submit an authorizing proposition to the voters at a general or special election and, if the proposition is approved by the majority of qualified voters voting on the proposition, impose an additional permanent regular property tax levy in an amount not to exceed thirty cents per thousand dollars of assessed valuation.
- 10 (2) If a proposition approved under subsection (1) of this section 11 did not impose the maximum levy amount authorized in this section, any 12 future increase up to the maximum allowable levy amount must be 13 specifically authorized by the voters in accordance with subsection (1) 14 of this section.
- 15 (3) The additional regular property tax levy authorized in this 16 section is in addition to the levy authorized in RCW 84.52.043(1).
- 17 **Sec. 7.** RCW 84.52.010 and 2002 c 248 s 15 and 2002 c 88 s 7 are 18 each reenacted and amended to read as follows:

Except as is permitted under RCW 84.55.050, all taxes shall be levied or voted in specific amounts.

The rate percent of all taxes for state and county purposes, and purposes of taxing districts coextensive with the county, shall be determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the county, as shown by the completed tax rolls of the county, and the rate percent of all taxes levied for purposes of taxing districts within any county shall be determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the taxing districts respectively.

When a county assessor finds that the aggregate rate of tax levy on any property, that is subject to the limitations set forth in RCW 84.52.043 or 84.52.050, exceeds the limitations provided in either of these sections, the assessor shall recompute and establish a consolidated levy in the following manner:

(1) The full certified rates of tax levy for state, county, county 1 road district, and city or town purposes, other than the rate of tax 2 levy provided in section 6 of this act, shall be extended on the tax 3 rolls in amounts not exceeding the limitations established by law; 4 5 however any state levy shall take precedence over all other levies and shall not be reduced for any purpose other than that required by RCW 6 7 84.55.010. If, as a result of the levies imposed under section 3 of this act, section 6 of this act, RCW 84.52.069, 84.34.230, the portion 8 of the levy by a metropolitan park district that was protected under 9 RCW 84.52.120, and 84.52.105, the combined rate of regular property tax 10 levies that are subject to the one percent limitation exceeds one 11 12 percent of the true and fair value of any property, then these levies 13 shall be reduced as follows: (a) The levies imposed under sections 3 and 6 of this act shall be reduced on a pro rata basis until the 14 combined rate no longer exceeds one percent of the true and fair value 15 of any property or shall be eliminated; (b) if the combined rate of 16 17 regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any 18 property, the portion of the levy by a metropolitan park district that 19 is protected under RCW 84.52.120 shall be reduced until the combined 20 21 rate no longer exceeds one percent of the true and fair value of any 22 property or shall be eliminated; $((\frac{b}{b}))$ if the combined rate of regular property tax levies that are subject to the one percent 23 24 limitation still exceeds one percent of the true and fair value of any 25 property, then the levies imposed under RCW 84.34.230, 84.52.105, and any portion of the levy imposed under RCW 84.52.069 that is in excess 26 27 of thirty cents per thousand dollars of assessed value, shall be reduced on a pro rata basis until the combined rate no longer exceeds 28 one percent of the true and fair value of any property or shall be 29 eliminated; and (((c))) if the combined rate of regular property 30 tax levies that are subject to the one percent limitation still exceeds 31 32 one percent of the true and fair value of any property, then the thirty cents per thousand dollars of assessed value of tax levy imposed under 33 RCW 84.52.069 shall be reduced until the combined rate no longer 34 35 exceeds one percent of the true and fair value of any property or 36 eliminated.

(2) The certified rates of tax levy subject to these limitations by

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all junior taxing districts imposing taxes on such property shall be reduced or eliminated as follows to bring the consolidated levy of taxes on such property within the provisions of these limitations:

- (a) First, the certified property tax levy rates of those junior taxing districts authorized under RCW 36.68.525, 36.69.145, 35.95A.100, and 67.38.130 shall be reduced on a pro rata basis or eliminated;
- (b) Second, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of flood control zone districts shall be reduced on a pro rata basis or eliminated;
- (c) Third, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of all other junior taxing districts, other than fire protection districts, library districts, the first fifty cent per thousand dollars of assessed valuation levies for metropolitan park districts, and the first fifty cent per thousand dollars of assessed valuation levies for public hospital districts, shall be reduced on a pro rata basis or eliminated;
- (d) Fourth, if the consolidated tax levy rate still exceeds these limitations, the first fifty cent per thousand dollars of assessed valuation levies for metropolitan park districts created on or after January 1, 2002, shall be reduced on a pro rata basis or eliminated;
- (e) Fifth, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates authorized to fire protection districts under RCW 52.16.140 and 52.16.160 shall be reduced on a pro rata basis or eliminated; and
- (f) Sixth, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates authorized for fire protection districts under RCW 52.16.130, library districts, metropolitan park districts created before January 1, 2002, under their first fifty cent per thousand dollars of assessed valuation levy, and public hospital districts under their first fifty cent per thousand dollars of assessed valuation levy, shall be reduced on a pro rata basis or eliminated.

In determining whether the aggregate rate of tax levy on any property, that is subject to the limitations set forth in RCW 84.52.050, exceeds the limitations provided in that section, the assessor shall use the hypothetical state levy, as apportioned to the county under RCW 84.48.080, that was computed under RCW 84.48.080 without regard to the reduction under RCW 84.55.012.

1 **Sec. 8.** RCW 84.52.043 and 1995 c 99 s 3 are each amended to read 2 as follows:

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Within and subject to the limitations imposed by RCW 84.52.050 as amended, the regular ad valorem tax levies upon real and personal property by the taxing districts hereafter named shall be as follows:

- (1) Levies of the senior taxing districts shall be as follows: (a) The levy by the state shall not exceed three dollars and sixty cents per thousand dollars of assessed value adjusted to the state equalized value in accordance with the indicated ratio fixed by the state department of revenue to be used exclusively for the support of the common schools; (b) the levy by any county shall not exceed one dollar and eighty cents per thousand dollars of assessed value; (c) the levy by any road district shall not exceed two dollars and twenty-five cents per thousand dollars of assessed value; and (d) the levy by any city or town shall not exceed three dollars and thirty-seven and one-half cents per thousand dollars of assessed value. However any county is hereby authorized to increase its levy from one dollar and eighty cents to a rate not to exceed two dollars and forty-seven and one-half cents per thousand dollars of assessed value for general county purposes if the total levies for both the county and any road district within the county do not exceed four dollars and five cents per thousand dollars of assessed value, and no other taxing district has its levy reduced as a result of the increased county levy.
- (2) The aggregate levies of junior taxing districts and senior taxing districts, other than the state, shall not exceed five dollars and ninety cents per thousand dollars of assessed valuation. The term "junior taxing districts" includes all taxing districts other than the state, counties, road districts, cities, towns, port districts, and public utility districts. The limitations provided in this subsection shall not apply to: (a) Levies at the rates provided by existing law by or for any port or public utility district; (b) excess property tax levies authorized in Article VII, section 2 of the state Constitution; (c) levies for acquiring conservation futures as authorized under RCW 84.34.230; (d) levies for emergency medical care or emergency medical services imposed under RCW 84.52.069; (e) levies to finance affordable housing for very low-income housing imposed under RCW 84.52.105; ((and)) (f) the portions of levies by metropolitan park districts that

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- are protected under RCW 84.52.120; and (g) levies under sections 3 and
- 2 6 of this act.
- 3 <u>NEW SECTION.</u> **Sec. 9.** Sections 4 and 5 of this act constitute a
- 4 new chapter in Title 36 RCW.

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